### SUMMARY REPORT OF INVESTIGATION

### I. EXECUTIVE SUMMARY

Date of Incident:	May 31, 2018
Time of Incident:	2:42 PM
Location of Incident:	
Date of COPA Notification:	June 1, 2018
Time of COPA Notification:	5:51 PM

On May 31, 2018, the complainant, and his cousin, were approached by police while seated in parked tractor trailer. alleged officers detained him and his cousin, displayed their weapons, searched his truck, and performed patdowns without justification. COPA also brought allegations for the officers failing to complete Investigatory Stop Reports (ISRs). COPA's findings are discussed in the Analysis portion of this report.

### II. INVOLVED PARTIES

Involved Officer #1:	Star # Employee ID # Date of Appointment:, 2015, Police Officer, Unit, 1988, Male, Black
Involved Officer #2:	Star # Employee ID # Date if Appointment: , 2008, Police Officer, Unit ( ), Date of Birth: , 1976, Male, Hispanic
Involved Officer #3:	Unknown – (?)
Involved Officer #4:	Unknown
Involved Individual #1:	Date of Birth:, 1981, Male, Black
Involved Individual #2:	Date of Birth: , 2002, Male, Black

# III. ALLEGATIONS

Officer	Allegation	Finding / Recommendation
Officer	1. Detained without justification, in violation of Rule 1	Exonerated
	2. Displayed your weapon without justification, in violation of Rule 38.	Exonerated
	3. Searched semi-truck without justification, in violation of Rule 1.	Exonerated
	4. Performed a pat down on without justification, in violation of Rule 1.	Exonerated
	5. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Sustained
Officer	1. Detained without justification, in violation of Rule 1.	Exonerated
	2. Displayed your weapon without justification, in violation of Rule 38.	Exonerated
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Sustained
Officer Unknown 1	1. Detained without justification, in violation of Rule 1.	Not Sustained
	2. Displayed your weapon without justification, in violation of Rule 38.	Not Sustained
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Not Sustained
Officer Unknown 2	1. Detained without justification, in violation of Rule 1.	Not Sustained

	2. Displayed your weapon without justification, in violation of Rule 38.	Not Sustained
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Not Sustained
Officer	1. Detained without justification, in violation of Rule 1.	Unfounded
	2. Displayed your weapon without justification, in violation of Rule 38.	Unfounded
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Unfounded
IV. APPLICABLE RULES AND LAWS		

### Rules

- 1. **Rule 1**: Prohibits violation of any law or ordinance.
- 2. **Rule 6**: Prohibits disobedience of an order or directive, whether written or oral.
- 3. **Rule 38**: Prohibits unlawful or unnecessary use or display of a weapon.

### **Special Orders**

1. **S04-13-09**: Investigatory Stop System.

### Federal Laws

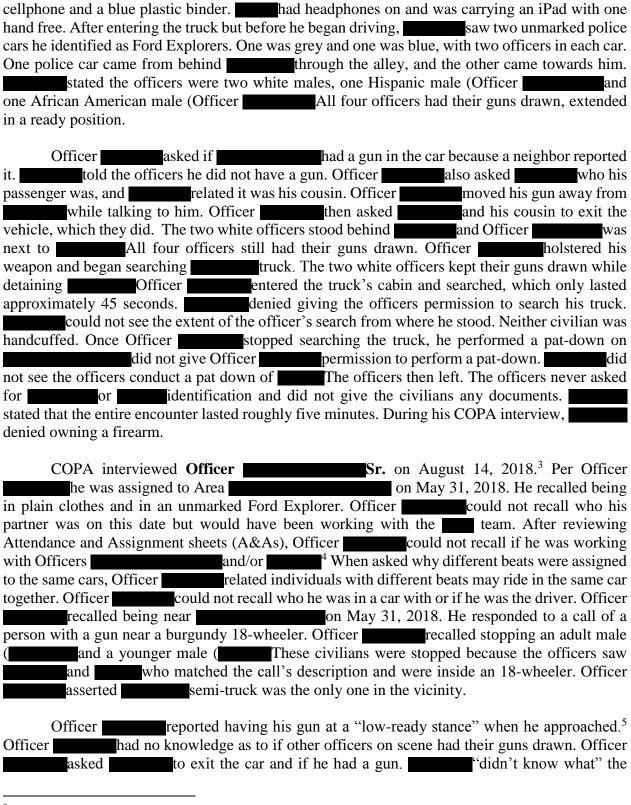
1. Fourth Amendment to the United States Constitution: Guarantees protection from unlawful arrest and unreasonable search and seizure to all persons in this country.

#### V. INVESTIGATION 1

a. Interviews

COPA interviewed the complainant, on June 12, 2018.<sup>2</sup> that on May 31, 2018, he walked to his semi-truck at about 2:45 PM with his younger cousin, described his truck as a 2006 Freightliner without a trailer attached. The truck was about 20 - 25 feet from his residence. While walking, was holding his

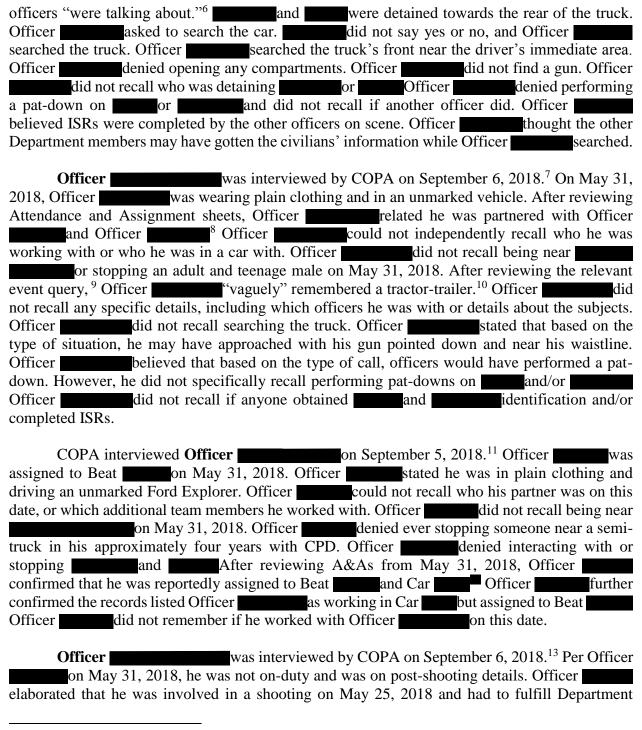
<sup>&</sup>lt;sup>1</sup> COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis. <sup>2</sup> Att. 3



<sup>&</sup>lt;sup>3</sup> Att. 12

<sup>&</sup>lt;sup>4</sup> Att. 16

<sup>&</sup>lt;sup>5</sup> Approximately 9:26 minute mark of Att. 12.



<sup>&</sup>lt;sup>6</sup> Approximately 9:43 minute mark of Att. 12.

<sup>&</sup>lt;sup>7</sup> Att. 22

<sup>&</sup>lt;sup>8</sup> Att. 29

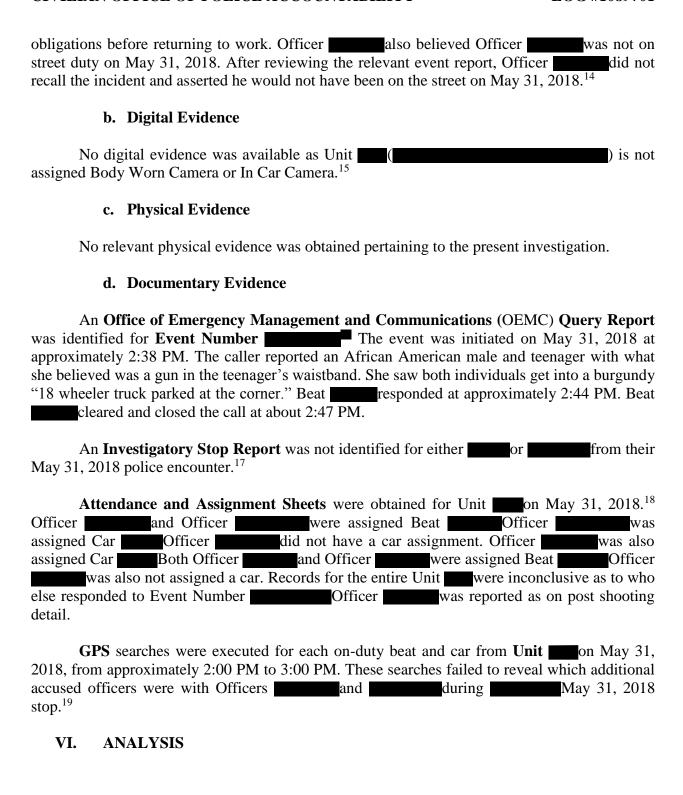
<sup>&</sup>lt;sup>9</sup> Att. 8

<sup>&</sup>lt;sup>10</sup> Approximately 7:50 minute mark of Att. 22.

<sup>&</sup>lt;sup>11</sup> Att. 17

<sup>&</sup>lt;sup>12</sup> Att. 29

<sup>&</sup>lt;sup>13</sup> Att. 27



<sup>&</sup>lt;sup>14</sup> Att. 8

<sup>&</sup>lt;sup>15</sup> Att. 10

<sup>&</sup>lt;sup>16</sup> Att. 8

<sup>&</sup>lt;sup>17</sup> Att. 9

<sup>&</sup>lt;sup>18</sup> Atts. 16, 29

<sup>&</sup>lt;sup>19</sup> Att. 31

For each allegation COPA will make one of the following findings: (1) "Sustained" where it is determined the allegation is supported by a preponderance of the evidence; (2) "Not Sustained" where it is determined there is insufficient evidence to prove the allegations by a preponderance of the evidence; (3) "Unfounded" where it is determined, by clear and convincing evidence, that an allegation is false or not factual; or (4) "Exonerated" where it is determined, by clear and convincing evidence, that the conduct descried in the allegation occurred but it is lawful and proper.

A preponderance of evidence can be described as evidence that makes it more likely than not that the conduct complied with Department policy. *See Avery v. State Farm Mutual Automobile Insurance Co.*, 216 Ill. 2d 100, 191 (2005) (a proposition is proved by a preponderance of the evidence when it has found to be more probably true than not). If the evidence gathered in an investigation establishes that it is more likely that the conduct complied with Department policy than that it did not, even if by a narrow margin, then the preponderance of the evidence standard has been met.

"Clear and convincing evidence is a higher standard than preponderance of the evidence but lower than the "beyond-a-reasonable doubt" standard required to convict a person of a criminal offense." *People v. Coan*, 2016 IL App (2d) 151036  $\P$  29 (2016). Clear and Convincing can be defined as a "degree of proof, which, considering all the evidence in the case, produces the firm and abiding belief that it is highly probable that the proposition . . . is true." *Id.* at  $\P$  28 (internal citation and quotations omitted).

Allegation 1 against Officer and Officer that they detained without justification, is **Exonerated**. Similarly, Allegation 2 against both officers, that they displayed their weapons without justification, is **Exonerated**. Further, Allegations 3 & 4 against Officer that he searched semi-truck without justification and performed a pat down on without justification, are both **Exonerated**.

An individual is seized "only when, by means of physical force or a show of authority, his freedom of movement is restrained." *People v. Almond*, 2015 IL 113817, ¶ 57 (quoting *United States v. Mendenhall*, 446 U.S. 544, 553 (1980)). To determine whether a seizure has occurred, we must consider whether a reasonable person would conclude, in light of the totality of the circumstances, that he was not free to leave. *People v. Almond*, 2015 IL 113817, ¶ 57. Factors that indicate a seizure has occurred include (1) the threatening presence of several officers; (2) the display of a weapon by an officer; (3) some physical touching of the person; or (4) using language or tone of voice compelling the individual to comply with the officer's requests. *Id*.

Here, several officers approached and By his own admission, Officer had his weapon drawn in a "low-ready stance," and Officer said he may have had his gun out. By account, all four officers had their guns drawn. Under these circumstances, a reasonable person would not believe he was free to leave and thus, this encounter was more properly characterized as an investigatory stop. Thus, we must consider whether the officers had a reasonable, articulable suspicion that and had committed, were committing, or were about to commit a crime.

This encounter transpired after a caller reported observing a teenager with a handgun in his waistband. The event query does not list the caller's name. However, even assuming the caller's tip was anonymous, the tip demonstrated "sufficient indicia of reliability to provide reasonable suspicion to make [an] investigatory stop." *Navarette v. California*, 572 U.S. 393, 397 (2014) (quoting *Alabama v. White*, 496 U.S. 325, 330 (1990)). First, the caller used 911 to place her call. While 911 calls are not *per se* reliable, the Supreme Court has recognized that the use of a 911 system tends to support the veracity of a caller's tip, as "a reasonable officer could conclude that a false tipster would think twice before using such a system." *Navarette v. California*, 572 U.S. 393, 400 (2014). Further, the caller stated that she had seen the men; this suggests the caller had eyewitness knowledge, which lends "significant support to the tip's reliability." See *id.* at 399. Finally, the short interval between when the 911 call was made and when police found the truck at the location where the caller said she saw the truck indicates the caller reported her observations soon after seeing the men. "That sort of contemporaneous report has long been treated as especially reliable." *Id.* 

In addition to being sufficiently reliable, the 911 caller's report that she observed a teenager with a gun in his waistband created reasonable suspicion of an ongoing crime. See 720 ILCS 5/24-1(a)(4) (a person commits the offense of unlawful use of a weapons when he knowingly carries or possesses \*\*\* any pistol, revolver, stun gun or taser or other firearm" unless the firearm is broken down in a non-functioning state, is not immediately accessible, is not unloaded and enclosed in a case, or is carried in accordance with the Firearm Concealed Carry Act).<sup>21</sup>

Based on the foregoing, Officers and had reasonable, articulable suspicion to suspect and/or had committed, were committing, or were about to commit a crime. It is irrelevant that the caller may have been wrong about seeing a gun, as we must only consider the facts available to the officers at the time they stopped and As such, the officers were engaged in a lawful police function when they stopped
Similarly, given the nature of the call to which the officers were responding, Officer was justified in searching truck and performing a pat down to ensure was not armed. See <i>Terry v. Ohio</i> , 392 U.S. 1, 27 (1968) (where an officer has reason to believe he is dealing with somebody who may be armed and dangerous, he may conduct a reasonable search of that person); <i>People v. Colyar</i> , 2013 IL 111835, ¶¶ 38-39 (an officer may conduct an investigative search of the passenger compartment of a vehicle where the officer possesses a reasonable belief, based on specific and articulable facts and reasonable inferences from those facts, that the individual was dangerous and could gain control of a weapon).
It was also reasonable for the officers to approach and and wehicle with their weapons drawn. While Officers and and do not recall having their guns fully extended as described, Officer admitted to having his gun out and Officer reported it was likely he had his gun unholstered. As the officers were responding to a

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<sup>&</sup>lt;sup>20</sup> See Att. 7.

<sup>&</sup>lt;sup>21</sup> The Firearm Concealed Carry Act allows a permit-holder to carry a weapon when it is fully or partially concealed. 430 ILCS 66/10(c), However, to obtain a FOID permit, an applicant must be at least 21 years of age. 430 ILCS 66/25(2). Here, the caller described the person carrying a weapon as a "teenager," which could have supported a reasonable suspicion that the person carrying the gun was doing so without a FOID card.

call of a person with a gun, it was reasonable to be prepared with their own firearms. The officers were prepared to encounter an armed individual so having their weapons displayed was justified and this allegation is Exonerated.

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Allegation 5 against Officer and Allegation 3 against Officer that they failed to complete Investigatory Stop Reports for and his Passenger, are <b>Sustained</b> .
Per CPD Special Order S04-13-09, Department members are required to complete an ISR to document "an Investigatory Stop, including statement of the facts establishing Reasonable Articulable Suspicion to stop an individual." Officer believed one of the other officers got the civilians' information and completed ISRs. Officer could not recall if he or another officer completed ISRs. This situation highlights the importance of ISRs. Since there was no arrest, there was no document articulating exactly why the officers stopped these men or what the officers' reasonable articulable suspicion was. Additionally, may have felt better about what occurred if the officers had completed official paperwork documenting the incident. Instead, a lack of ISRs can create the appearance of trying to hide something. Based on the OEMC Event Query, COPA does not doubt the officers made a legitimate stop of and However, the ISRs were ultimately not completed and this allegation is Sustained.
All allegations for the unknown officers are <b>Not Sustained</b> . While the above analysis for Officers and stands for the same allegations given to the unidentified officers, COPA cannot Exonerate or Sustain for unidentified officers. As detailed in this report, Officers and could not recall who they were with. Attendance and Assignment records and GPS failed to identify who was with Officer and Officer As such, COPA could not determine who was with the accused. Therefore, these allegations are Not Sustained.
VII. RECOMMENDED DISCIPLINE FOR SUSTAINED ALLEGATIONS
a. Officer
i. Complimentary and Disciplinary History
Officer relevant complimentary history consists of one Superintendent Honorable Mention, two Department Commendations, and ten Honorable mentions. Officer has no relevant disciplinary history.
ii. Recommended Penalty, by Allegation
1. Allegation No. 5: Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.
It is clear from the dispatch records and the officer's statements that they investigated and Despite detaining both men and conducting a pat down for weapons the officers failed to complete an ISR as required by policy. The policy at issue is not new and the intent of

the policy is to guard against circumstances like this where officers perform a detention but create no record. While there is no evidence that the officers maliciously failed to produce and ISR, it is nonetheless a direct violation of the policy and the spirit of the rule. Therefore, COPA recommends a reprimand for Officer

### b. Officer

## j. Complimentary and Disciplinary History

Officer relevant complimentary history consists of 2 Department Commendations, 56 Honorable Mentions, 3 Complimentary Letters, and 1 Life Saving Award. Officer has no relevant disciplinary history.

### ii. Recommended Penalty, by Allegation

**Allegation No. 3:** Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.

For the reasons set forth above. COPA recommends a reprimand for Officer

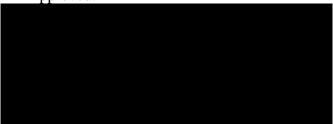
### VIII. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

Officer	Allegation	Finding/
		Recommendation
Officer	1. Detained without justification, in violation of Rule 1	Exonerated
	2. Displayed your weapon without justification, in violation of Rule 38.	Exonerated
	3. Searched semi-truck without justification, in violation of Rule 1.	Exonerated
	4. Performed a pat down on without justification, in violation of Rule 1.	Exonerated
	5. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Sustained
Officer	1. Detained without justification, in violation of Rule 1.	Exonerated
	2. Displayed your weapon without justification, in violation of Rule 38.	Exonerated

	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Sustained
Officer Unknown 1	1. Detained without justification, in violation of Rule 1.	Not Sustained
	2. Displayed your weapon without justification, in violation of Rule 38.	Not Sustained
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Not Sustained
Officer Unknown 2	1. Detained without justification, in violation of Rule 1.	Not Sustained
	2. Displayed your weapon without justification, in violation of Rule 38.	Not Sustained
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Not Sustained
Officer	1. Detained without justification, in violation of Rule 1.	Unfounded
	2. Displayed your weapon without justification, in violation of Rule 38.	Unfounded
	3. Failed to complete an Investigatory Stop Report for and his passenger, in violation of Rule 6.	Unfounded

Approved:



Deputy Chief Administrator – Chief Investigator

March 12, 2019

Date

# Appendix A

Assigned Investigative Staff

Squad#:	Four	
Investigator:		
<b>Supervising Investigator:</b>		
Deputy Chief Administrator:		